

## Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 AF-10 ARA-10 EA-10 NEA-10  
ACDA-12 SOE-02 CIAE-00 DODE-00 PM-05 H-01 INR-10  
L-03 NASA-01 NSAE-00 NSC-05 OIC-02 SP-02 PA-01  
DOE-11 CEQ-01 OES-07 SS-15 USIA-06 /151 W  
-----018302 150233Z /72

R 150015Z FEB 78  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC 9561  
INFO AMEMBASSY BERN  
USMISSION GENEVA  
USMISSION USNATO

C O N F I D E N T I A L SECTION 1 OF 2 USUN 0522

GENEVA FOR CCD & CTB DELS

BERN FOR INDIAN OCEAN DEL

E.O. 11652: GDS  
TAGS: PARM, IO  
SUBJECT: UNSSOD IV: BARTON GROUP AND PREPCOM MEETINGS  
FEB 10-14

1. BARTON GROUP  
IN FEBRUARY 10-14 MEETINGS BARTON GROUP CONTINUED ITS  
DISCUSSION OF WORK OF PREPCOM DRAFTING GROUPS ON FIRST TWO  
SECTION OF DECLARATION ON DISARMAMENT. (QTE REVIEW AND  
APPRAISAL UNQTE, QTE GOALS AND PRIORITIES UNQTE),  
AND BEGAN DISCUSSION OF THIRD SECTION  
(QTE PRINCIPLES UNQTE) ON WHICH A DRAFTING GROUP IS TO  
BEGIN WORKING THIS WEEK. ON FEBRUARY 14 BARTON GROUP  
ALSO CONSIDERED PROGRAM OF ACTION, ON WHICH WE EXPECT  
PREPCOM DRAFTING GROUP WILL BEGIN WORK LATER THIS WEEK.  
IT WAS AGREED THAT IN PREPCOM DRAFTING GROUP ON THE PRO-  
GRAM OF ACTION, THE UK WOULD SERVE AS PRINCIPAL SPOKESMAN  
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FOR TEN CO-SPONSORS OF WESTERN DRAFT PROGRAM OF  
ACTION (A/AC.187/96). JAPAN FRG AND ITALY ALSO  
ANNOUNCED THEIR INTENTION TO PARTICIPATE IN THIS  
DRAFTING GROUP. ITALIAN REP SAID HIS GOVERNMENT HAD  
SPECIAL INTEREST SINCE IT HAD SPONSORED ITS OWN PAPER  
AS WELL AS CO-SPONSORING WESTERN DRAFT.

2. AS REGARDS DRAFTING ON MACHINERY, GROUP DECIDED THAT NORWAY WOULD SERVE AS PRINCIPAL SPOKESMAN FOR CO-SPONSORS OF PAPER ON MACHINERY WHICH SEVEN OR EIGHT WESTERN COUNTRIES INTEND TO TABLE THIS WEEK (SEE PARA 3 BELOW). USREP (WEILER) NOTED THAT THERE WERE DIFFERENT VIEWS AS TO WHETHER CURRENT PREPCOM WOULD IN FACT BEGIN DRAFTING OF ANY PAPER ON MACHINERY. HE REPORTED THAT USSR REP (STACHEVSKY) TOLD HIM THAT PREPCOM SHOULD CONFINE ITSELF SIMPLY TO TABULATING MACHINERY PROPOSALS, PRESUMABLY IN ORDER TO PERMIT SSOD ITSELF TO DO ALL DRAFTING ON MACHINERY. ON OTHER HAND, US HAD BEEN TOLD BY YUGOSLAVS THAT LATTER FELT CURRENT PREPCOM SHOULD BEGIN DRAFTING ON MACHINERY, AND SHOULD HOLD NIGHT MEETINGS OR EXTEND PREPCOM DATES IF NECESSARY TO ACCOMPLISH THIS. CANADIAN REP SAID THAT IN HIS VIEW PREPCOM SHOULD ATTEMPT TO DRAFT AS MUCH AS POSSIBLE OF FINAL DOCUMENTS, INCLUDING SECTIONS ON MACHINERY, IN ORDER TO EASE DRAFTING BURDEN ON FIFTH PREPCOM AND SSOD ITSELF. FRG REP (SCHLAICH) AGREED.

### 3. WESTERN PAPER ON MACHINERY

AT FEBRUARY 13 BARTON GROUP MEETING, SEVEN COUNTRIES ANNOUNCED THAT THEY WOULD CO-SPONSOR THE WESTERN PAPER ON MACHINERY-AUSTRALIA, CANADA, DENMARK, FRG, NEW ZEALAND, NORWAY, AND THE UNITED KINGDOM. IRELAND HAS RECOMMENDED CO-SPONSORSHIP AND IS WAITING WORD FROM CONFIDENTIAL

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DUBLIN. MAJOR UNRESOLVED ISSUE WHICH LED OTHER DELS TO DECIDE AGAINST SPONSORSHIP WAS HANDLING OF QUESTION OF CCD ROTATION. NETHERLANDS REFUSED TO CO-SPONSOR BECAUSE IT BELIEVES PAPER OPENS WAY TO ROTATION WHILE TURKEY ON THE OTHER HAND WANTED STRONGER REFERENCE TO IT. BELGIUM, WHILE NOT OBJECTING TO SPECIFIC IDEAS IN THE PAPER, BELIEVES IT WILL HAVE LITTLE IMPACE. ITALY AND JAPAN STATED THEY COULD NOT ASSOCIATE THEMSELVES WITH THE PAPER IN ABSENCE OF LARGER WESTERN CONSENSUS. UKDEL ON INSTRUCTIONS FROM LONDON, PROPOSED MINOR MODIFICATION OF THE TEXT SO AS NOT TO LIMIT OPTION FOR UN DELIBERATIVE BODY ONLY TO A REFORMED FIRST COMMITTEE. SPONSORING DELS AGREED TO THIS CHANGE.

### 4. PREPCOM

PREPCOM MET FOR THREE HOURS FEB 13 P.M. IN ONLY FORMAL STATEMENT FOR RECORD, POLISH REP REFERRED TO IMPORTANCE OF SOVIET DISARMAMENT QTE INITIATIVES UNQTE AT 60TH ANNIVERSARY CELEBRATION. POLISH REP SAID BREZHNEV HAD PROPOSED MEASURES ON (1) PREVENTION OF NUCLEAR WAR, AND (2) AN END TO THE PRODUCTION OF NUCLEAR WEAPONS, INCLUDING QTE NUCLEAR, HUDROGEN, AND NEUTRON WEAPONS

UNQTE, AND THE GRADUAL ELIMINATION OF THEIR STOCKPILES.  
HE SAID THAT THE DEPLOYMENT OF NEUTRON WEAPONS WOULD  
AFFECT DIARMAMENT EFFORTS QTE ON DIFFERENT PLANES  
UNQTE. HE ALSO PLUGGED FOR WDC.

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C O N F I D E N T I A L SECTION 2 OF 2 USUN 0522

GENEVA FOR CCD AND CTB DELS

BERN FOR INDIAN OCEAN DEL

5. FOLLOWING POLISH STATEMENT PREPCOM ENTERED INFORMAL  
SESSION FOR LENGTHY DISCUSSION ON STRUCTURE OF DRAFT  
PROGRAM OF ACTION, IN ORDER TO GIVE GUIDANCE TO WORKING  
GROUP FOR FINAL TWO WEEKS OF CURRENT PREPCOM. THE  
CHAIRMAN OUTLINED TWO ALTERNATIVE VIEWS OF THIS STRUCTURE:  
(1) A RELATIVELY SHORT-TERM PROGRAM FOR PERIOD BETWEEN  
FIRST SSOD AND A SECOND SSOD THREE TO FIVE YEARS HENCE,  
AND (2) A MEDIUM TO LONG-TERM, RATHER MORE COMPREHENSIVE  
PROGRAM. USREP OPENED DISCUSSION BY OBSERVING THAT PRO-  
GRAM WHICH INCLUDES EVERYTHING INEVITABLY WOULD GIVE  
NO REAL GUIDANCE FOR NEGOTIATIONS. IT WOULD BE BETTER TO  
FOCUS ON MORE IMMEDIATE PRIORITY MEASURES AND INDICATE  
WHERE THESE MIGHT LEAD. HE SAID THAT ONE SOLUTION TO  
DRAFTING PROBLEM ON PROGRAM MIGHT BE TO GENERALIZE  
LANGUAGE ON AREAS FOR NEGOTIATION, NOTING THAT AGREEMENT  
ON SPECIFIC LANGUAGE ON WHAT A NEGOTIATION WAS ABOUT  
OFTEN REPRESENTED A SIGNIFICANT PART OF THE NEGOTIATION  
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ITSELF, SOMETHING THE PREPCOM COULD NOT DO.  
FRG ADDED THAT MOST NATIONAL PAPERS SUBMITTED TO PREPCOM  
AGREED ON PRIORITY MEASURES, AND THAT COMPREHENSIVE  
PROGRAM FOR DISARMAMENT COULD BE WORKED OUT IN CCD.  
SWEDEN (THORSSON) AGREED WITH US ON IMPORTANCE OF IM-  
MEDIATE MEASURES, EMPHASIZING THAT PURPOSE OF SSOD WAS  
TO GIVE IMPRESSION OF MOMENTUM. THIS GENERAL APPROACH  
WAS SUPPORTED BY UK, TURKEY, AUSTRIA AND BELGIUM,  
GDR AND POLAND BOTH EXPRESSED SUPPORT FOR SHORTER,  
ACTION-ORIENTED PROGRAM, BUT RESERVED ON IDEA OF SECOND  
SSOD, FAVORING INSTEAD WDC.

6. SRI LANKA REP POSED ALTERNATIVE, OF LONGER-TERM  
PROGRAM, NOTING THAT HE DID NOT QUARREL WITH NEED FOR  
IMMEDIATE ACTION, BUT DID NOT AGREE WITH IDEA OF DECIDING  
NOW ON FUTURE SPECIAL SESSIONS TO SERVE AS BENCHMARKS  
FOR SERIES OF PROGRAMS OF ACTION. IN CONTEXT OF GOAL OF  
GENERAL AND COMPLETE DISARMAMENT, PROGRAM OF ACTION SHOULD  
ESTABLISH GLOBAL STRATEGY WHICH WOULD LAY DOWN OVERALL  
PLAN INCLUDING PRIORITY MEASURES, GUIDELINES FOR THEIR  
NEGOTIATION AND STUDIES OF LONGER TERM PROBLEMS. YUGO-  
SLAVIA SUPPORTED SRI LANKA, NOTING IT WAS ENCOURAGED BY  
STATED NEED FOR SHORT, ACTION ORIENTED. CONCRETE  
PROGRAM, BUT THAT THIS DOES NOT RULE OUT TREATMENT OF  
LONGER TERM PROBLEMS QTE BY END OF NEXT DECADE UNQTE.  
PAKISTAN, INDIA, AND NIGERIA ALSO SUPPORTED  
SRI LANKA APPROACH.

7. MEXICAN REP AND CHAIRMAN ORTIZ DE ROZAS (IN SUMMING  
UP DEBATE) SAW NO REAL CONFLICT IN VIEWS EXPRESSED.  
MEXICO SAID APPARENT DIFFERENCES WERE MOSTLY SEMANTICS,  
AND SUGGESTED THAT THERE IS CONSENSUS FOR AN APPROACH  
BASED ON THE TIME FACTOR FOR IMPLEMENTATION, WITH NEED  
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BOTH TO TAKE INTO ACCOUNT IMMEDIATE MEASURES AND LONGER  
TERM OBJECTIVES. THE CHAIRMAN AGREED, ADDING THAT  
WORK SHOULD PROCEED ON BASIS OF THREE CATEGORIES:  
IMMEDIATE MEASURES, AS WELL AS MEDIUM AND LONGER TERM  
EFFORTS. QUESTION OF FOLLOW-ON SSOD SHOULD BE LEFT  
FOR LATER CONSIDERATION. DISCUSSION ON PROGRAM OF ACTION  
STRUCTURE IS CONTINUING.  
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## Message Attributes

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**Decaption Note:**  
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